



Joint Capability Areas

Post OA-05 Refinement Effort

Comment Resolution Conference

26-28 April
Joint Staff J7/J8

*Overall classification of this briefing is **Unclassified***

- **Joint Capability Areas - A bit of background**
- **Post OA-05 Refinement Effort - Purpose**
- **Comment Resolution Conference -- Objectives**
- **Joint Capability Areas - The Way Ahead**

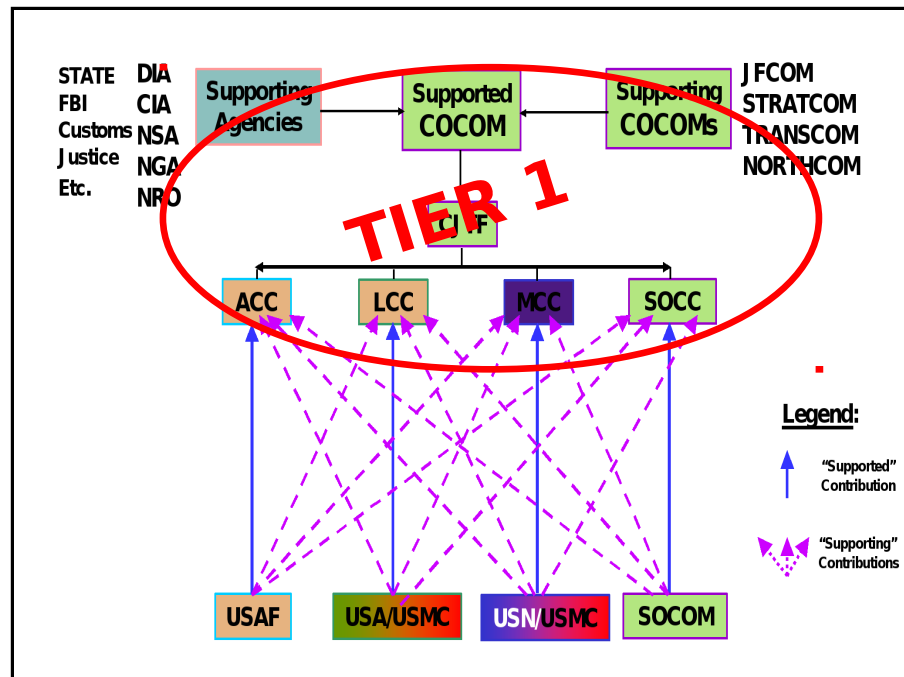
Why we created Joint Capability Areas...

**An SPG-directed study as a part of Operational Availability (OA)
- 05**

- **Provide a common framework to:**
 - define joint capability needs
 - allow Services to map their capabilities into something
- **Identify “peer-level” capability categories to:**
 - facilitate organizational binning
 - tee-up decision space for cross-Service trades
 - support strategy/senior leader guidance articulation
 - permit gap analysis and evaluation on capability contributions to various capability categories
 - Develop a compatible planning and programming framework
- **Foster a “capabilities culture” in support of CBP**

A Construct for Joint Capability Areas

Tier 1

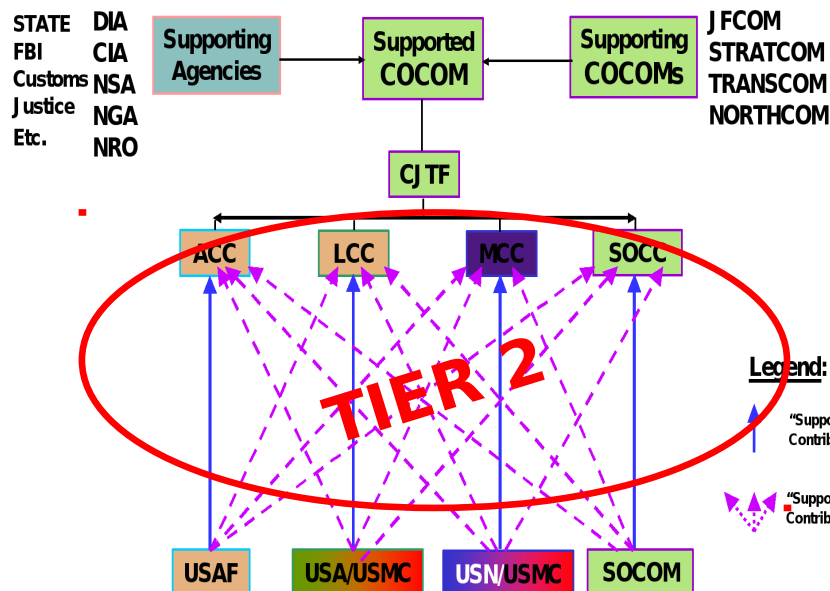


Tier 1 Joint Capability Areas are collections of similar capabilities grouped at a high level in order to support decision making, capability delegation, and analysis.

Joint Capability Areas can be generated through any one of the following four sources:

1. **Capability Areas** generated and provided to a regional COCOM by a supporting COCOM, Agency, or Service
2. **Capability Areas** delegated by a CJTF to one of his component commanders for execution as the 'supported commander'
3. **Capability Areas** provided through a Regional COCOM to a CJTF for execution by one of the JTF staff principals in order to deliver specific functional capability across all the components of the JTF
4. **Capability Areas** identified by senior leaders **for Tier 1 visibility**

A Construct for Joint Capability Areas Tier 2



Tier 2 Joint Capability Areas:

- Scope, bound, clarify and better define the intended mission set of the Tier 1 capability category
- Prevent duplication between high-level categories
- Are not Service or platform specific
- **Strive to** link to existing Service capability frameworks
- **Are** subject to periodic review and refinement

Tier 2 Joint Capability Areas

capture functional and operational detail that translate to CJTF-level operations/ missions (operationally oriented capability areas) or identify lower level activities (functionally oriented capability areas).

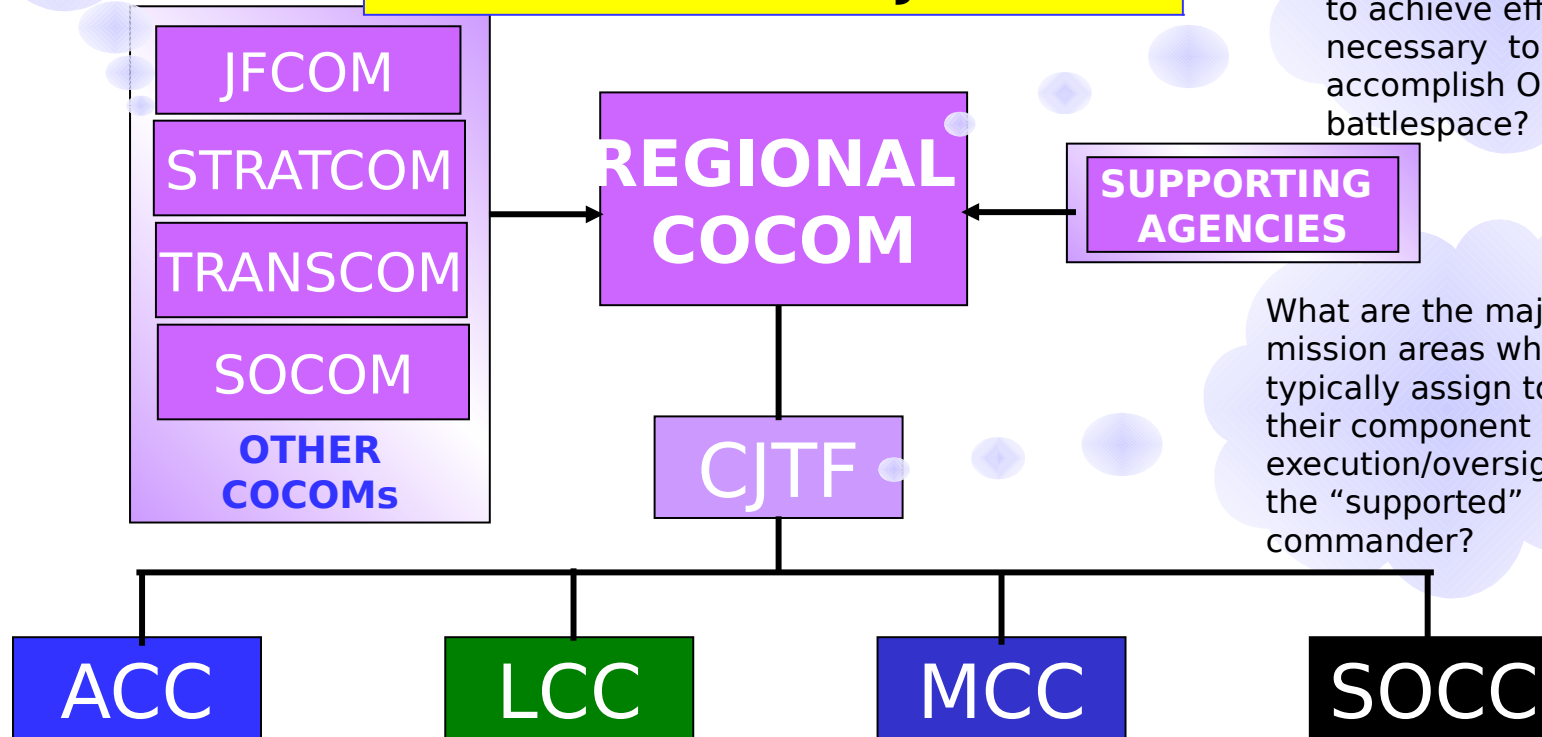
What is the right level to define capabilities?

Identifying the Customer Base

What warfighting capabilities do other COCOMs deliver to the Regional COCOMs to execute their warfights?

Joint Capability Areas are those capability areas typically *received, managed, delegated, and/or executed* at the CJTF level

What are the warfighting capabilities required by COCOMs in order to achieve effects necessary to accomplish OBJs their battlespace?



Capabilities should be appropriately 'sized' like those missions typically apportioned/assigned to a component commander to serve as a 'supported commander'

Tier 1 Joint Capability Areas

As of 7 Mar 05 Brief to JCS Tank

- **Joint Battlespace Awareness**
- **Joint Command and Control**
- **Joint Network Operations**
- **Joint Interagency Coordination**
- **Joint Public Affairs Operations**
- **Joint Information Operations**
- **Joint Protection**
- **Joint Logistics**
- **Joint Force Generation**
- **Joint Homeland Defense**
- **Joint Strategic Deterrence**
- **Joint Shaping & Security Cooperation**
- **Joint Stability Operations**
- **Joint Civil Support**
- **Joint Non-Traditional Operations**
- **Joint Access & Access Denial Operations**
- **Joint Land Control Operations**
- **Joint Maritime/Littoral Control Operations**
- **Joint Air Control Operations**

Tier 1 & Tier 2 Joint Capability Areas

As of 7 Mar 05 Brief to JCS Tank

- **Joint Battlespace Awareness**
Collection & Monitoring (Enemy, Neutral, Friendly), Exploitation and Analysis; Modeling, Simulation, and Forecasting; Knowledge Management
- **Joint Command and Control**
Leadership, Decision Making, Situational Understanding/ Common Operational Picture, COA/Plan Development, Orders Dissemination, Collaboration, Liaison
- **Joint Network Operations**
Physical-Transport, Services, Info Assurance, Knowledge Sharing, and Applications
- **Joint Interagency Coordination**
Interagency Cooperation Activities, Info Mgmt in Interagency Processes, Non-Governmental/Private Volunteer Organization Integration
- **Joint Public Affairs Operations**
Public Affairs, Domestic & Foreign Public Information, Public Diplomacy, Media Relations, Internal Information, Combined/Joint Information Bureaus, Rapid Response to Misinformation, Counter-Propaganda
- **Joint Information Operations**
OPSEC, Computer Network Ops (CND, CNA), PSYOP, Military Deception, Electronic Warfare
- **Joint Protection**
Protect Personnel & Physical Assets, Antiterrorism, Noncombatant Evacuation Ops, Personnel Recovery, Internally Displaced Persons Mgmt, Enemy Prisoner of War Mgmt, WMD Defense
- **Joint Logistics**
Joint Deployment/Rapid Distribution, Agile Sustainment, Operational Engineering, Multinational Logistics, Force Health Protection, Logistics Information Fusion, Joint Theater Logistics Management
- **Joint Force Generation**
Organizing, Training (Individual & Collective), Equipping, Education, Recruiting, Manpower, Administration, Infrastructure Management
- **Joint Force Management**
Global Posture, Command Relationships, Global Visibility, Global Force Management, Adaptive Planning, Mission Rehearsal

Tier 1 & Tier 2 Joint Capability Areas

As of 7 Mar 05 Brief to JCS Tank

- **Joint Homeland Defense**

Security of the Mobilized Force, Bases, Reach-back Infrastructure, National Infrastructure, Continuity of Operations, Securing Domestic Approaches & Territory, Critical Infrastructure Protection (CIP), Population Protection, Homeland Air & Missile Defense

- **Joint Strategic Deterrence**

Overseas Presence, Force Projection, Global Strike

- **Joint Shaping & Security Cooperation**

DoD Support to Nonproliferation, Security Assistance, Theater Security Cooperation, Inducements

- **Joint Stability Operations**

Peace Operations, Security, Humanitarian Assistance, Foreign CM, Civil Affairs, Reconstruction, Transition

- **Joint Civil Support**

Military Assistance to Civil Authorities (Military Support to Civil Law Enforcement Activities (MSCLEA) & Military Assistance to Civil Disturbances (MACDIS)), Consequence Management (Domestic), Counter-Drug Operations, Continuity of Government

- **Joint Non-Traditional Operations**

Unconventional Warfare, Direct Action, Counterterrorism, Counterproliferation of WMD, Foreign Internal Defense, Special Recon

- **Joint Access & Access-denial Operations**

Operational Access, Forcible Entry, LOC Protection, Freedom of Navigation, Basing, Seabasing, Blockade, Quarantine

- **Joint Land Control Operations**

Offensive Land Ops, Defensive Land Ops, Retrograde Land Ops, Operational Mobility, Control Territory, Populations, and Resources

- **Joint Maritime/Littoral Control Operations**

Surface Warfare, Undersea Warfare, Maritime Interdiction Operations

- **Joint Air Control Operations**

OCA, DCA, SEAD, Strategic Attack, Theater Air & Missile Defense, Force & Supply Interdiction, Airspace Control

- **Joint Space Control**

Study Summary

- JFCA Study reached general agreement on high-level capability areas (Tier 1)
- Tier 1 definitions require further refinement
- Tier 2 categories and definitions need additional work

We are at a feasible starting point for the initial use of the Joint Capability Areas.

Both Tier 1 definitions and Tier 2 categories and definitions will evolve through initial application and continued development.

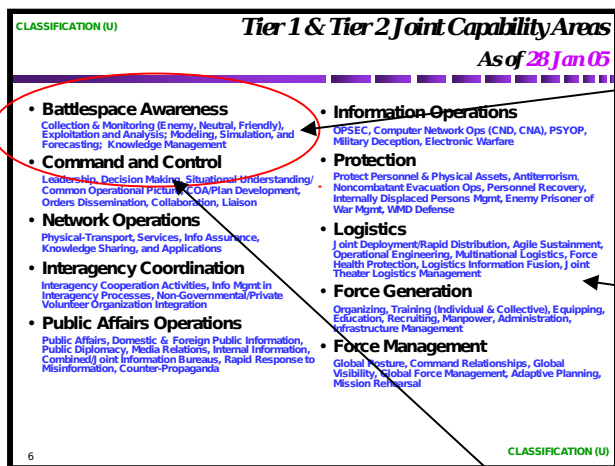
****VCJCS & CJCS signed ACTION MEMO on 25 March 05 recommending SecDef establish Joint Capability Areas as the starting point for continued development.**

Post OA-05 Refinement Effort

Objectives

- **Review Tier 1 titles and definitions**
- **Refine structure & content of Tier 2**
- **Develop definitions for all Tier 2 terms**
- **Provide linkage to Universal Joint Task List (UJTL)**

Refine Tier 2 structure and content



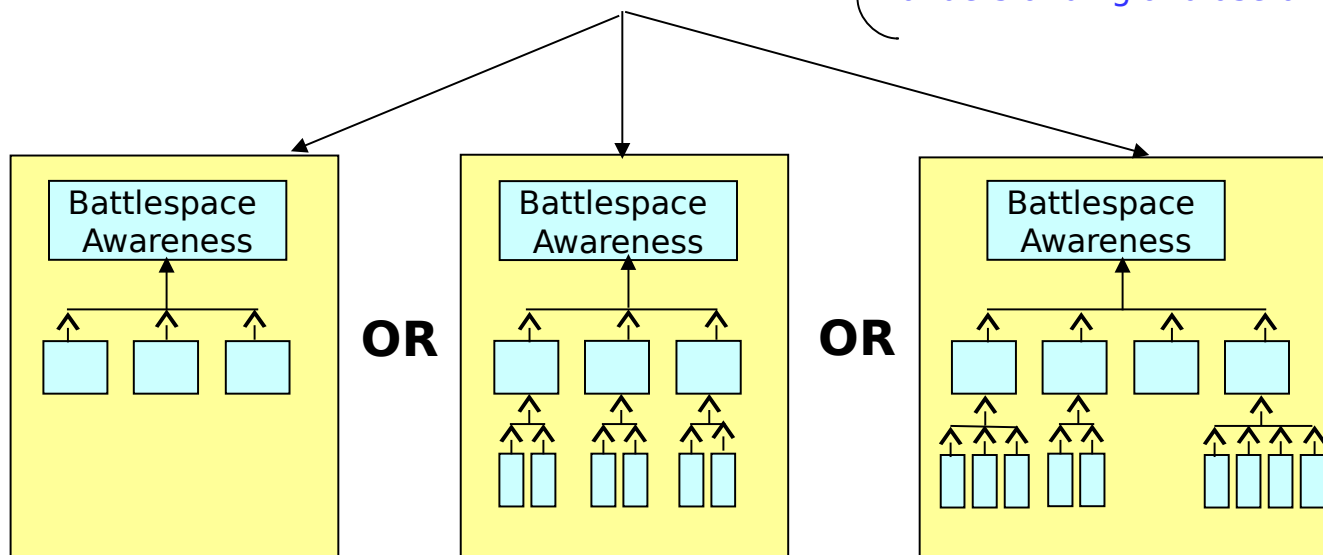
Transition Tier 2 from an illustrative representation to a hierarchical one.

Do the current set of Tier 2 terms adequately address the range of intended activities?

Are the current Tier 2 terms all "peer-level" activities or are some "lesser-included" under one of the others?

Are additional "levels" within Tier 2 necessary to increase understanding and usefulness?

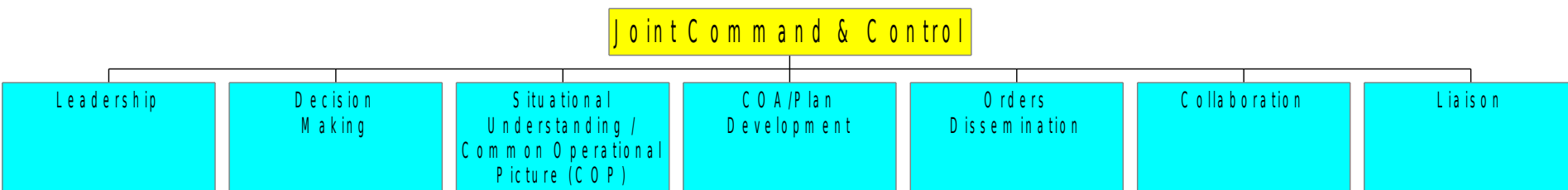
From this...to this



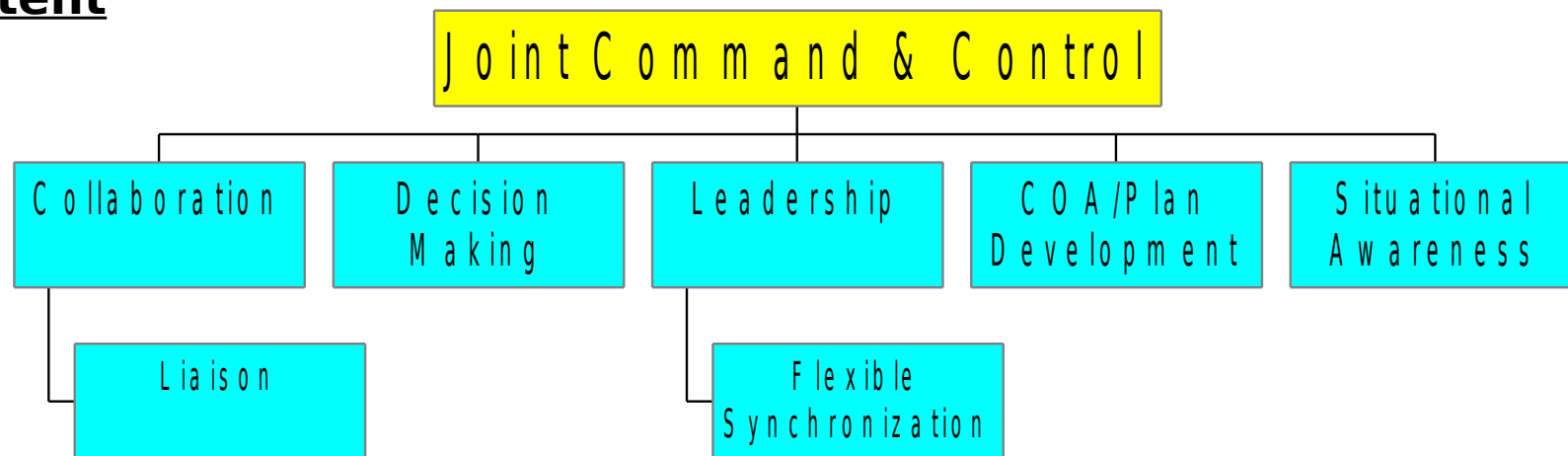
Refine Tier 2 Structure & Content

Joint Command & Control - An Example

Tier 2 Structure out of JFCA Study



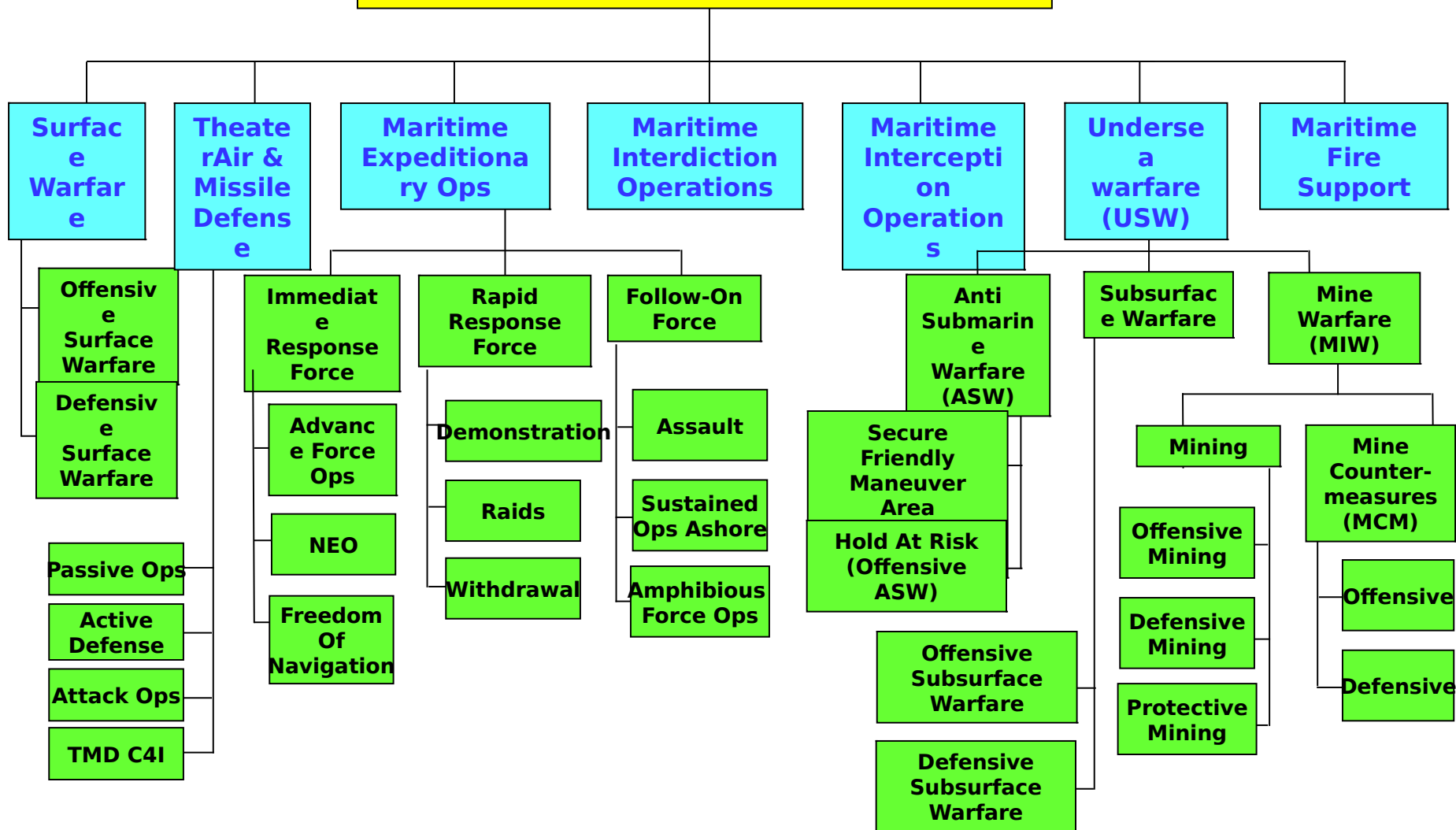
Proposed Refinements to Tier 2 Structure & Content



Refine Tier 2 Structure & Content

Joint Maritime/Littoral Control Operations -

Maritime/Littoral Control Operations *Another Example*



Vice-Director J8
MG Ken Hunzeker

My Vision - Long-Term Oversight of the JCAs

VDJ8

- **Joint Battlespace Awareness**
 - BA FCB
- **Joint Command and Control**
 - C2 FCB
- **Joint Network Operations**
 - NC FCB
- **Joint Interagency Coordination**
 - J5 → JT FCB
- **Joint Public Affairs Operations**
 - CJCS PA → FM FCB
- **Joint Information Operations**
 - J3 DDGO - IO → FA FCB
- **Joint Protection**
 - FP FCB
- **Joint Logistics**
 - FL FCB
- **Joint Force Generation**
 - JT FCB
- **Joint Force Management**
 - FM FCB
- **Joint Homeland Defense**
 - J5 → FP FCB
- **Joint Strategic Deterrence**
 - STRATCOM → BA FCB
- **Joint Shaping & Security Cooperation**
 - J5 → FM FCB
- **Joint Stability Operations**
 - USA → FA FCB
- **Joint Civil Support**
 - USA → FA FCB
- **Joint Non-Traditional Operations**
 - J3 SOD → FA FCB
- **Joint Access & Access Denial Operations**
 - USMC → FA FCB
- **Joint Land Control Operations**
 - USA → FA FCB
- **Joint Maritime/Littoral Control Operations**
 - USN → FA FCB
- **Joint Air Control Operations**
 - USAF → FA FCB
- **Joint Space Control Operations**

Joint Capability Areas (JCAs)

Way Ahead

BG Thomas Maffey

VDJ-7

April 2005

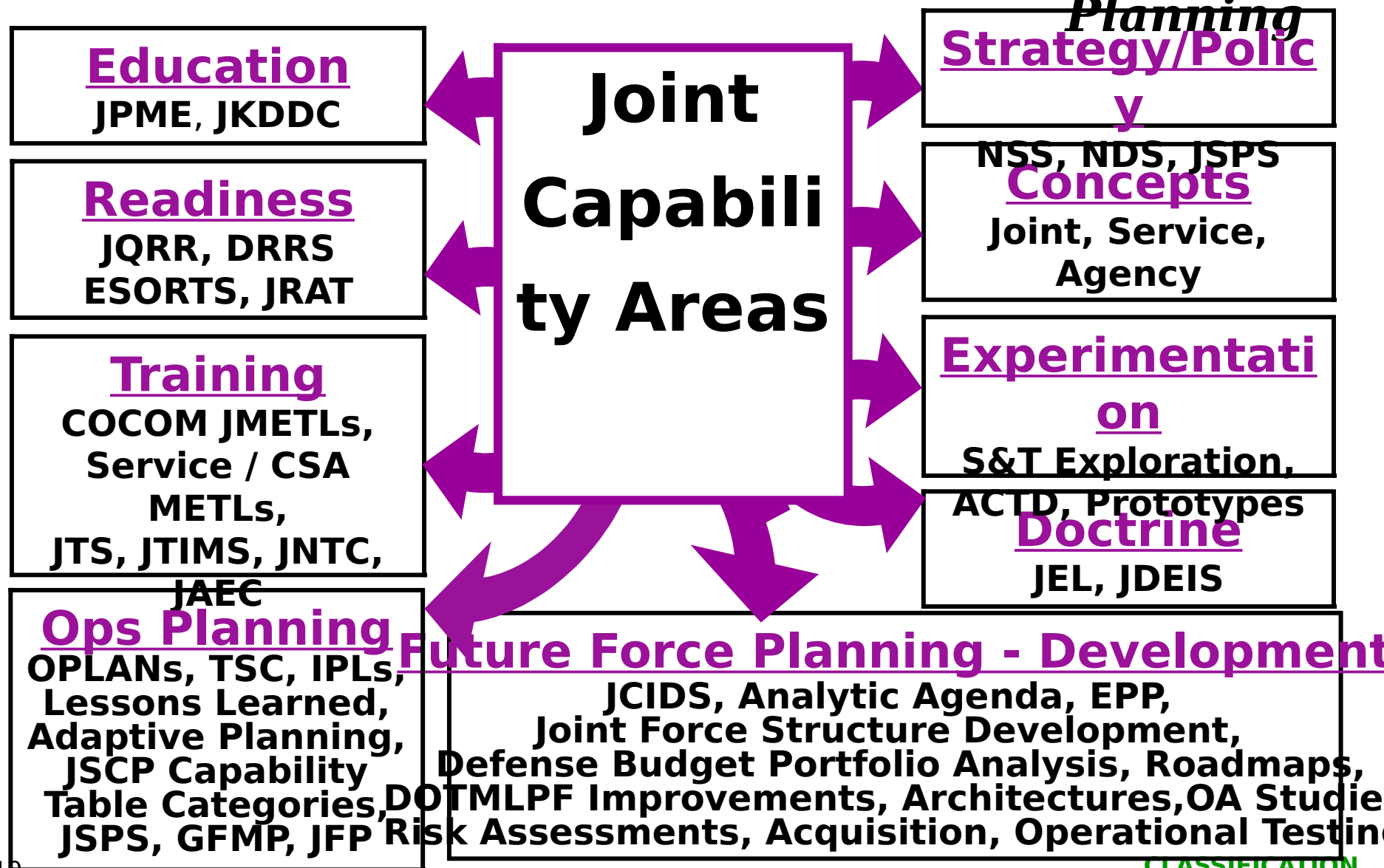
Capabilities Based Planning Approach

A top-down, competitive process that weighs options vs. resource constraints across a spectrum of challenges

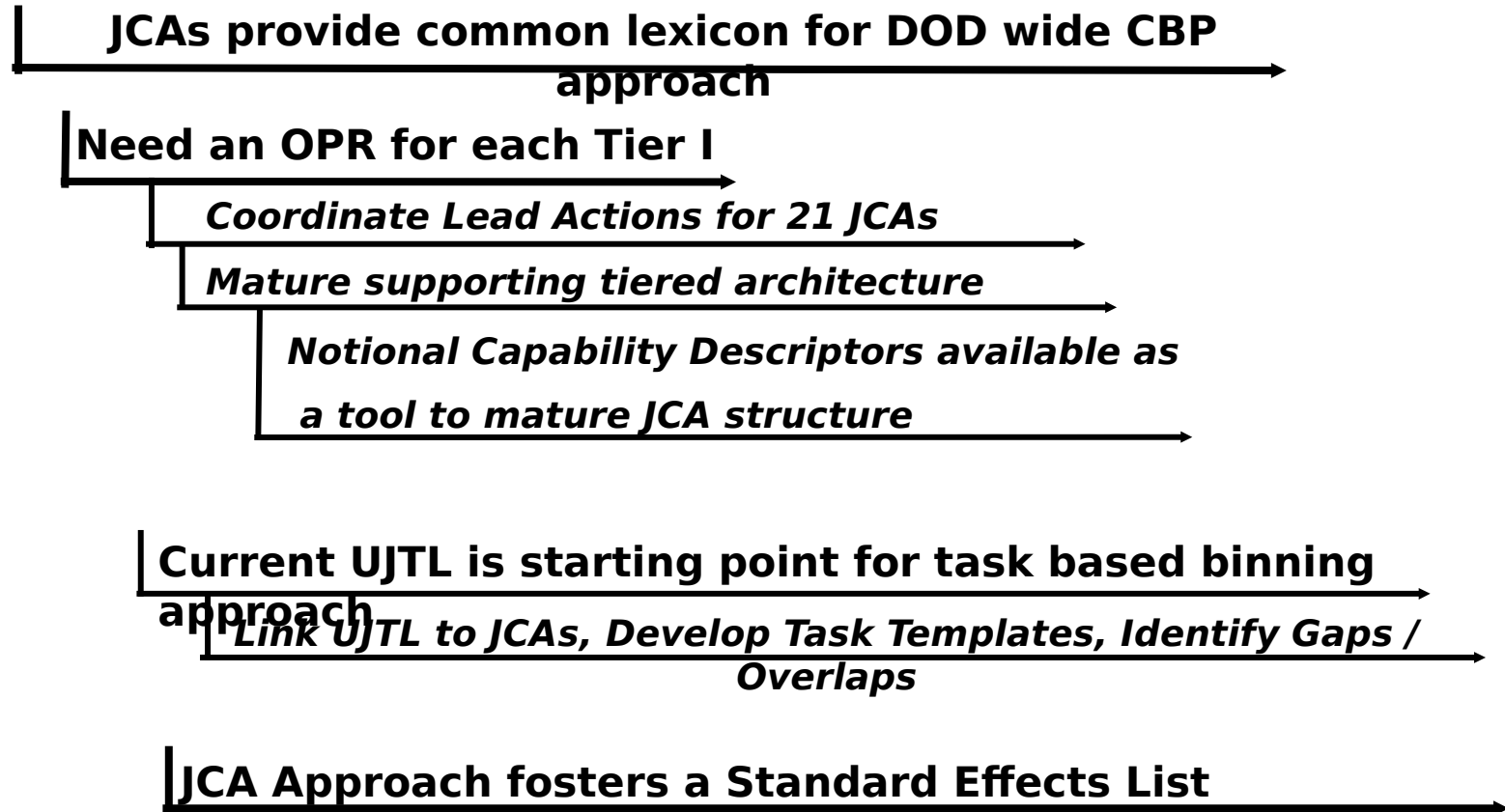
- **Link DoD decision-making to the Defense Strategy**
 - Apportion risk across external challenges - traditional, irregular, catastrophic, and disruptive
 - At the level of portfolios and current/future concepts
- **Inform risk tradespace - identify joint capability gaps, redundancies, and opportunities**
- **Facilitate the development of affordable capability portfolios that:**
 - Hedge against uncertainty
 - Increase costs to adversaries while suppressing our costs
- **Establish a common language that links COCOM capability requirements to Service force development and provider efforts, and integrates the five fundamental Departmental business processes**

Joint Capability Areas

Centerpiece for Capabilities Based



JCA Business Rules



Long-Term Oversight of the JCAs

- **Joint Battlespace Awareness**
 - BA FCB
- **Joint Command and Control**
 - C2 FCB
- **Joint Network Operations**
 - NC FCB
- **Joint Interagency Coordination**
 - J5 → JT FCB
- **Joint Public Affairs Operations**
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 - USAF → FA FCB
- **Joint Space Control Operations**

Notional Capability Descriptors

Target Domain:

- **Land** (urban, jungle, desert, mountains, underground, etc.)
- **Sea** (undersea, littoral, etc.)
- **Air** (low / med / high alt; slow / fast / supersonic / hypersonic)
- **Space** (exo-atmospheric, NEO, MEO, HEO, etc.)
- **Cyberspace** (computer networks, sensors, data)
- **Human** (information, reason, passion, morale, will)

Signature:

- **Overt**
- **Covert**
- **Clandestine**

Responsiveness to Tasking:

- **Persistent** (within 60 minutes)
- **Prompt** (within 24 hours)
- **Immediate** (within 10 days)
- **Rapid** (within 30 days)

Posture:

- **Forward Based**
- **Forward Deployed**
- **Pre-Positioned**
- **Expeditionary**
- **CONUS Deployable**
- **CONUS Dedicated**
- **Ready Reserve**
- **Mobilized Reserve**
- **Inactive Reserve**

Endurance:

- **XX Minutes**
- **XX Hours**
- **XX Days**
- **XX Weeks**
- **Indefinite**

Reach:

- **Local**
- **Homeland**
- **Intra-theater**
- **Inter-theater**
- **Global**

Environment:

- **Day / Night**
- **Weather** (winds, visibility, sea state, etc.)

Other:

- **Manned / Unmanned**

To better bound the specific capability being described.

Terminology for Operators

- Capability: The ability to achieve a desired effect under specified standards and conditions through combinations of means and ways to perform a set of tasks.
- Task: An action or activity (derived from an analysis of the mission and concept of operations) assigned to an individual or organization to provide a capability.
- Standard: Quantitative or qualitative measures for [specifying] the levels of performance of a task.
- Condition: Variable of the operational environment including scenario that affects task performance.
- CONOPS: The overall picture and broad flow of tasks assigned to subordinates/supporting entities within a plan by which a commander maps capabilities to effects to accomplish the mission for a specific scenario.
- Effect: A change to a condition, behavior, or degree of freedom.
- Endstate: The set of conditions, behaviors, and freedoms that defines achievement of the commander's mission.
- Mission: The purpose (objectives and endstate) and tasks assigned to a commander.
- Measure: Provides the basis for describing varying levels of task performance.

Source: MORS Conf Oct 2004 / CJCSM

3500.04C



Mapping JCA Capabilities to UJTL Templates

Joint Functional Categories

**Supporting
UJTL
Operational
Templates
As
Baseline**

		1	2	3	4	5
		Command and Control	Battlespace Awareness	Force Application	Logistics	Protection
a	Command and Control	X	X	X	X	X
b	Recon, Surveillance and Target Acquisition	X	X	X		X
c	Air Assault	X		X		X
d	Airborne	X		X		X
e	Amphibious	X		X		X
f	Seize Advanced Bases	X			X	
g	Suppression of Enemy Air Defenses	X	X	X		X
h	Area Defense	X	X	X		X
i	Offensive Counter-Air	X	X		X	X
j	Antisubmarine Warfare	X	X	X		X

The descriptions and tasks listed in the ten UJTL operational templates (rows a-j above) support each of the elements of the five FEO Joint Functional categories (columns 1-5) as indicated

Determine Task set for JCAs

Task Summary for each UJTL template

	Tasks in UJTL Template	TA tasks	Total tasks in template
a. Command and Control Warfare	20	7	27
b. Recon, Surv and target Acquisition	20	5	25
c. Air Assault	20	19	39
d. Airborne	19	19	38
e. Amphibious	19	23	41
f. Seize Advance Bases	20	13	33
g. Suppress enemy air defense	19	11	30
h. Area Defense	20	10	30
i. Offensive Counter Air	20	10	30
j. Antisubmarine Warfare	16	6	22

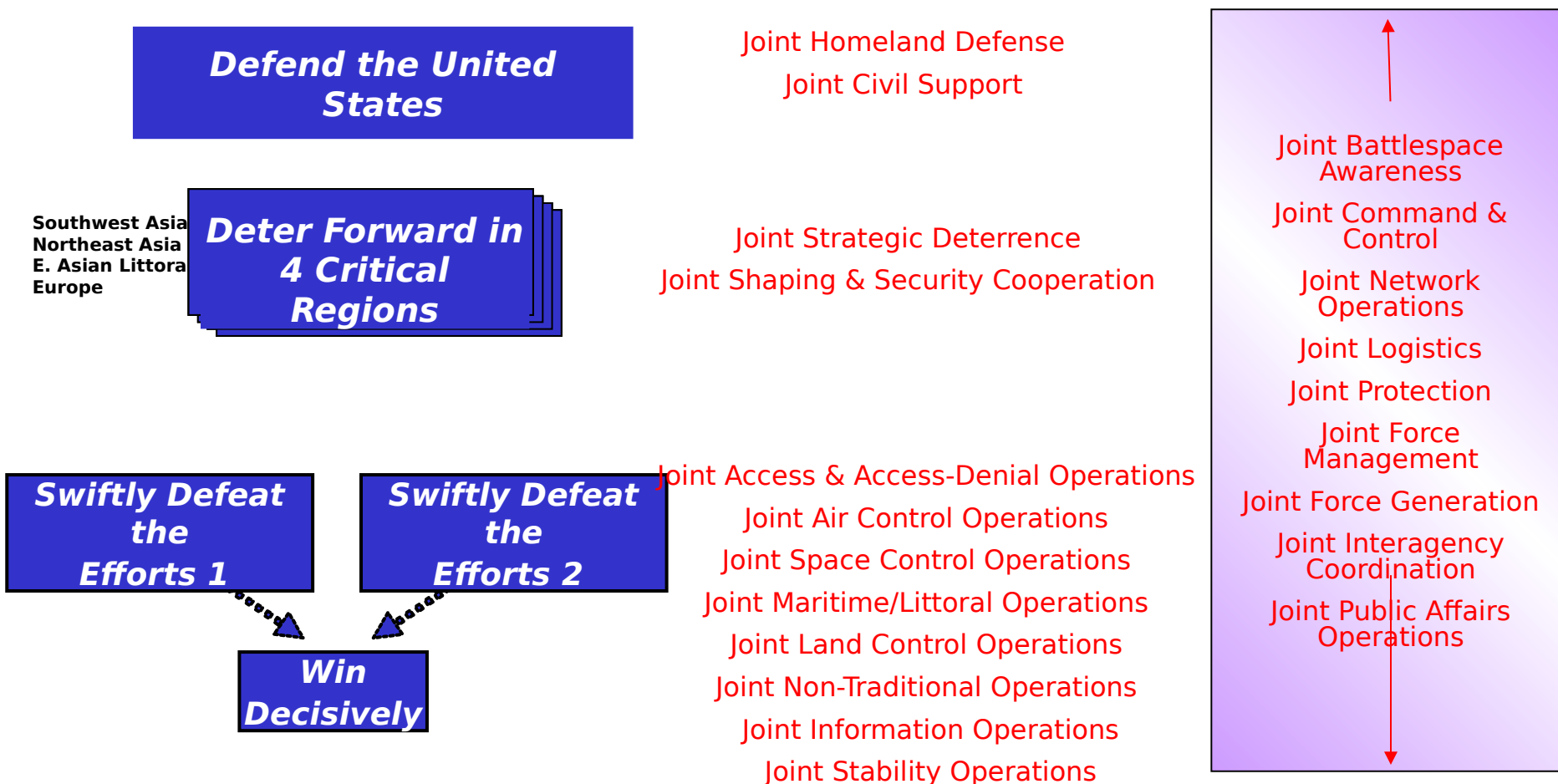
JCA Template

- Defined by a series of operational templates
- Composed of xxx unique SN to TA tasks

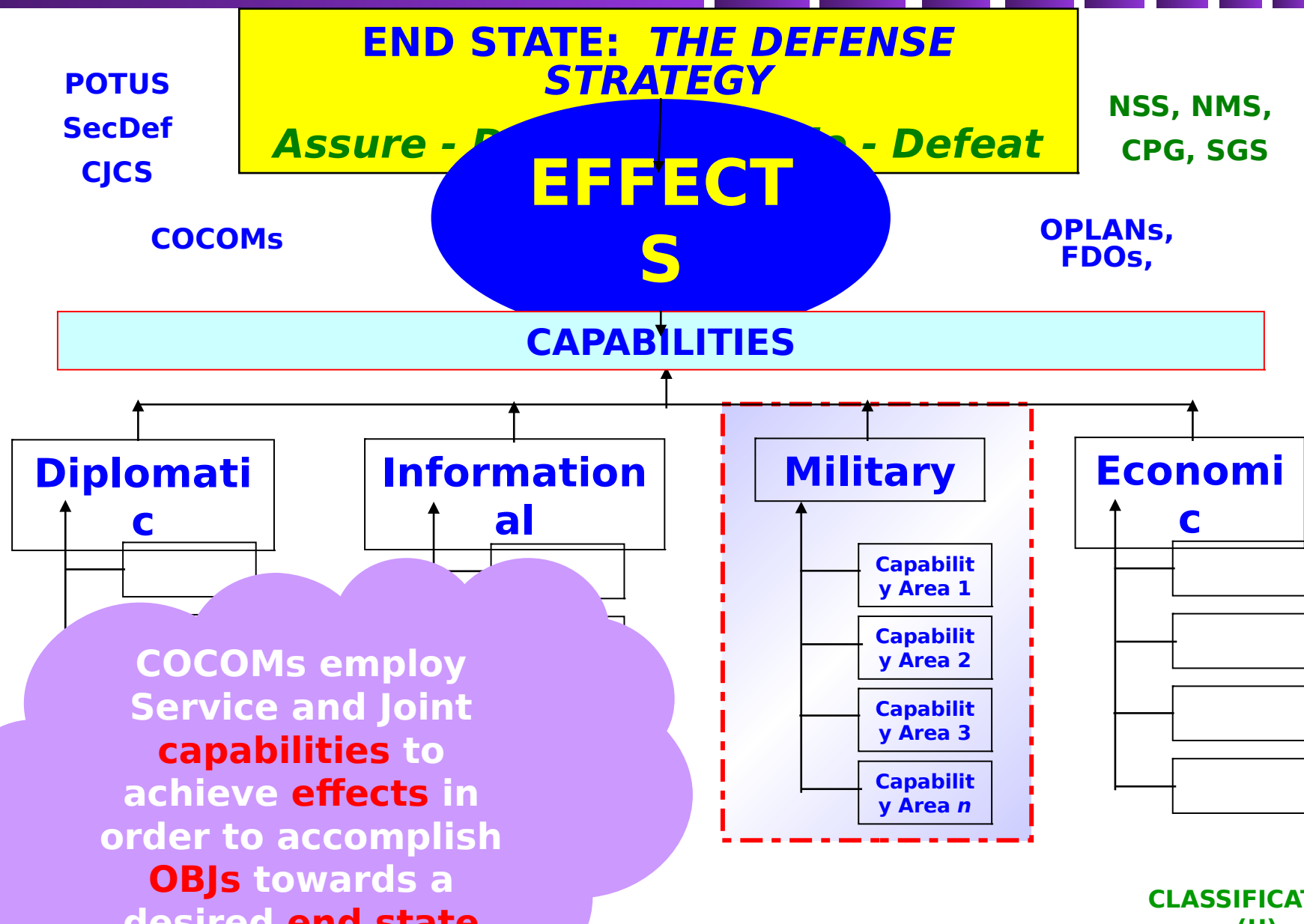
FORCIBLE ENTRY OPERATIONS TASK LIST											
UJTL TASK	DESCRIPTION	Command and Control Warfare	Reconnaissance Surveillance and Target Acquisition	Air Assault	Airborne	Amphibious	Seize Advanced Bases	Suppression of Enemy Air Defenses	Area Defense	Offensive Counter-Air	Antisubmarine Warfare
ST 1.1.3	Conduct Intratheater Deployment of Forces						X				
ST 1.3.3	Synchronize Forcible Entry in Theater			X	X	X	X	X			
ST 1.3.4	Integrate Direct Action in Theater			X	X						
ST 1.3.5	Conduct Show of Force/Demonstration					X					
ST 1.3.6	Conduct Theater of War Operations in Depth						X	X			
ST 1.3.8	Establish Water Space Management						X				
ST 1.6.2	Gain and Maintain Air Superiority in Theater							X		X	
ST 1.5.1	Establish strategic system of barriers, obstacles, and mines								X		
ST 1.5.2	Establish Sanctions, Embargo, or Blockade										X
ST 1.6	Control Strategically Significant Land Area										
ST 1.6.3	Gain and Maintain Maritime Superiority in Theater					X					X
ST 2.1.3	Prepare Theater Strategic Collection Plan	X									
ST 2.2.1	Collect Information on Theater Strategic Situation	X				X	X		X		X
ST 2.2.2	Support National and JTF Surveillance Reconnaissance Requirements	X									
ST 2.4.1	Evaluate, Integrate, Analyze, and Interpret Theater Information	X						X		X	X
ST 3.1.1	Select Strategic Targets in the Theater for Attack						X		X		
ST 3.2	Attack theater strategic targets/target systems									X	
ST 3.2.1	Conduct Attack on Theater Strategic Targets/Target Systems Using Lethal Means	X						X			
ST 3.2.2	Conduct Attack on Theater Strategic Targets/Target Systems Using Nonlethal Means	X									
ST 4.4.1	Determine Number and Location of Sustaining Bases						X				

Used as example linking TA to Service Tasks

21 Joint Capability Areas Mapped to the Defense Strategy



JCA Approach: Fosters a Standardized Set of Effects



QDR TOR Joint Capability Area Roll

Up

21 J oint Capability Areas (J CA)	CP1	CP2	CP3	CP4	QDR TOR CapabilitiesTotal
Battlespace Awareness	10		4	4	18
Command and Control					0
Network Operations	2	1	1		4
Interagency Integration					0
Information Affairs	1				1
Information Operations	1		1		2
Protection	3	3	1		7
Logistics			1	1	2
Force Generation	2		1		3
Force Management					0
Homeland Defense		4			4
Strategic Deterrence	1	1	2		4
Shaping & Security Cooperation	2			1	3
Stability Operations	2				2
Civil Support		1			1
Non-Traditional Operations	2			2	4
Access & Access-denial Operations	1		1		2
Land Control Operations				1	1
Maritime/Littoral Control Operations			2		2
Air Control Operations			1	2	3
Space Control Operations			1		1
Total	27	10	16	11	64

Conference Rules of Engagement (ROE)

- **Stay focused on the endstate --- refining the structure and content of Tier 2**
- **Keep the Joint Capability Area construct in mind - JCAs = 21 categories of joint capability intended to serve the joint warfighting needs of a JTF Cdr**
- **Resist the temptation to “fill your JCA kit bag” with enabling capabilities managed elsewhere and provided to you when needed**
- **Stay out of the weeds...think broad...think JOINT, but err on the side of inclusion rather than exclusion**
- **Remember, these are Joint Capability AREAS not CAPABILITIES**
- **Use current joint doctrine as your starting point...cite your sources**
- **Movement of Tier 2 capability areas between Tier 1 JCAs requires J7/J8 approval...need to be sure key capabilities are not lost in the process**
- **Don't spend an inordinate amount of time on issues - capture for GO-FO resolution**

Admin Guidance

LTC Doug Crissman, J8
CDR Jeff Maclay, J7

Key Milestones

Joint Capability Areas - Post OA-05 Refinement Effort

- ✓ 7 March : Joint Capability Areas to JCS Tank
- ✓ 15 March : Brief FCB Leads
- ✓ 17 March : Brief JS, Service, Selected COCOM POCs
- ✓ 17 March : OA-05 to JROC
- ✓ **25 March: Joint Capability Area Action Memo signed by VCJCS & CJCS; enroute to SecDef**
- ✓ 17 Mar-7 April : SMEs/Administrative Leads coordinate refinement of their assigned Joint Capability Areas
 - Includes coordination within FCB and/or with appropriate Service/COCOM reps - **MUST BE A JOINT PROPOSAL**
- ✓ NLT 11 April : SMEs provide proposed refinements to J7/J8
- ✓ NLT 15 April : J7/J8 consolidates and distributes to COCOM, OSD, Service, and JS POCs for review by their organizations prior to the Comment Resolution Conference
- **26-28 April: Joint Capability Area Comment Resolution Conference at BAH Conference Facility in McLean, VA**
- 13 May (T): Post-Conference GO/FO review (J7 Lead)
- TBD - Late May: Post Conference GO-FO staffing of Refinements (J7)
- TBD - June/July: Necessary briefs to obtain JCB/JCS Tank approval of refinements (J7)

Comment Resolution Conference JCA Breakout Group Schedule

Day 1 - Tues, 26 April

• 0900-1230: Breakout Sessions for:

- **Joint Battlespace Awareness**
- **Joint Command & Control**
- **Joint Land Control Operations**
- **Joint Interagency Coordination**
- **Joint Public Affairs Operations**

▪ 1330-1700: Breakout Sessions for:

- **Joint Information Operations**
- **Joint Network Operations**
- **Joint Access & Access Denial Opns**
- **Joint Space Control Operations**
- **Joint Homeland Defense**
- **Joint Force Generation**

Day 2 - Weds, 27 April

• 0830-1200: Breakout Sessions for:

- **Joint Air Control Operations**
- **Joint Protection**
- **Joint Shaping & Security Cooperation**
- **Joint Force Management**
- **Joint Strategic Deterrence**

▪ 1300-1630: Breakout Sessions for:

- **Joint Logistics**
- **Joint Stability Operations**
- **Joint Civil Support**
- **Joint Non-Traditional Operations**
- **Joint Maritime/Littoral Control Opns**

JCA Sub-Group Leads

Joint Capability Area	Admin Lead/SME	POC
Joint Battlespace Awareness	BA FCB	Mr. Dean Adkins
Joint C2	C2 FCB	COL John McConkey
Joint Network Operations	NC FCB	Lt Col Don Mertz
Joint Interagency Coordination	J 5	Lt Col Woody Almind
Joint Public Affairs Operations	CJ CS PA	Maj Amarah Belk
Joint Information Operations	J 3 DDGO-IO	Lt Col Phil Barton
Joint Protection	FP FCB	Capt Jeff Morman
Joint Logistics	FL FCB	LTC John Fasching
Joint Force Generation	JT FCB	Maj Todd Pavich
Joint Force Management	FM FCB	LTC Rob Fancher
Joint Homeland Defense	J 5	LtCol Jamie Clark
Joint Strategic Deterrence	STRATCOM	Dr. Mark Brown
Joint Shaping & Security Cooperation	J 5 - Strategy	CDR Curly Sheehan
	J 7 - OWPD	CDR Bill Parker
Joint Stability Operations	J FCOM	Lt Col Stu Pollock
Joint Civil Support	USA	MAJ Dan Valente
Joint Non-Traditional Operations	SOCOM	Mr. Ed Cardenas
Joint Access & Access Denial Operations	USMC	LtCol Jim Stopa
Joint Land Control Operations	USA	Mr. Gary Williams
Joint Maritime/Littoral Control Operations	USN	CDR Robin Tyner
Joint Air Control Operations	USAF	Maj Paul Walski
Joint Space Control Operations	USAF	Maj Dave Arnold

Day 3 Outbrief Schedule

Thurs-28 April

Tentative Time Schedule for Day 3 Outbriefs

Time Period	Joint Capability Area		Time Period	Joint Capability Area
0830-0850	Joint Homeland Defense		1225-1310	<i>LUNCH</i>
0850-0910	Joint Strategic Deterrence		1310-1330	Joint Battlespace Awareness
0910-0930	Joint Shaping & Security Coop		1330-1350	Joint C2
0930-0950	Joint Stability Operations		1350-1410	Joint Network Operations
0950-1005	<i>BREAK</i>		1410-1430	Joint Interagency Coordination
1005-1025	Joint Civil Support		1430-1450	Joint Public Affairs Operations
1025-1045	Joint Non-Traditional Opns		1450-1505	<i>BREAK</i>
1045-1105	Joint Access & Access Denial		1505-1525	Joint Information Operations
1105-1125	Joint Land Control Operations		1525-1535	Joint Protection
1125-1145	Joint Maritime/Littoral Ctrl Ops		1535-1555	Joint Logistics
1145-1205	Joint Air Control Operations		1555-1615	Joint Force Generation
1205-1225	Joint Space Control Operations		1615-1635	Joint Force Management
			1635-1700	<i>WRAP-UP</i>